



**SANDY RURAL FIRE PROTECTION DISTRICT**  
**Sandy, Oregon**

**ANNUAL FINANCIAL REPORT**

June 30, 2023



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Albany, Oregon 97321 • (541) 223-5555

**SANDY RURAL FIRE PROTECTION DISTRICT**  
**Sandy, Oregon**

**DISTRICT OFFICIALS**

June 30, 2023

**BOARD OF DIRECTORS**

Sue Hein, Chair  
Sandy, Oregon

Justin Stuchlik, Vice Chair (term ended 1/1/2023)  
Sandy, Oregon

Ron Lesowski, Secretary/Treasurer  
Sandy, Oregon

Andrew Brian  
Sandy, Oregon

Ryan Fox (term began 3/9/2023)  
Sandy, Oregon

Mark Maunder  
Sandy, Oregon

\*All board members receive mail at the District address listed below

**FIRE CHIEF AND REGISTERED AGENT**

Phil Schneider  
17460 Bruns Avenue  
Sandy, Oregon 97055

**SANDY RURAL FIRE PROTECTION DISTRICT**  
**Sandy, Oregon**

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**FINANCIAL SECTION**



## INDEPENDENT AUDITOR'S REPORT

Board of Directors  
Sandy Rural Fire Protection District  
Sandy, Oregon 97055

### Opinions

We have audited the accompanying financial statements of the governmental activities, each major fund, and the remaining fund information of Sandy Rural Fire Protection District, Sandy, Oregon, as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the remaining fund information of Sandy Rural Fire Protection District, Sandy, Oregon as of June 30, 2023, and the respective changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of Sandy Rural Fire Protection District, Sandy, Oregon, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### Emphasis of Matter – Change in Accounting Principle

As described in the notes to the financial statements, in the year ended June 30, 2023, the District adopted new accounting guidance: GASB Statement No. 94, *Public-Private and Public-Public Partnerships and Availability of Arrangements*, Statement No. 96, *Subscription-Based Information Technology Arrangements*, Statement No. 99, *Omnibus 202*, and Statement No. 101, *Compensated Absences*. Our opinions are not modified with respect to this matter.

## **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatements, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about Sandy Rural Fire Protection District, Sandy, Oregon's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

## **Auditor's Responsibilities for the Audit of the Financial Statements**

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of Sandy Rural Fire Protection District, Sandy, Oregon's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.

- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about Sandy Rural Fire Protection District, Sandy, Oregon's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, schedules of the District's proportionate share of the net pension liability/OPEB RHIA asset and District contributions, schedules of changes in in OPEB liability and related ratios – medical benefit, and budgetary comparison information on pages 5 through 10, and 51 through 54, respectively, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the management's discussion and analysis, schedules of the District's proportionate share of the net pension liability/OPEB RHIA asset and District contributions, and schedules of changes in in OPEB liability and related ratios – medical benefit, in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the management's discussion and analysis, schedules of the District's proportionate share of the net pension liability/OPEB RHIA asset and District contributions, or schedules of changes in in OPEB liability and related ratios – medical benefit because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

The budgetary comparison information is the responsibility of management and is derived from and relates directly the underlying accounting and other records used to prepare the basic financial statements. The budgetary comparison information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

### **Supplementary Information**

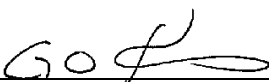
Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Sandy Rural Fire Protection District, Sandy, Oregon's basic financial statements. The accompanying individual fund financial statements, if applicable, are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements.

The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the individual nonmajor fund financial statements, if applicable, are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### **Report on Other Legal and Regulatory Requirements**

In accordance with Minimum Standards for Audits of Oregon Municipal Corporations, we have also issued our report dated October 25, 2023 on our tests of the District's compliance with certain provisions of laws and regulations specified in Oregon Administrative Rules. The purpose of that report is to describe the scope of our testing of compliance and the results of that testing and not to provide an opinion on compliance.

Accuity, LLC

By: \_\_\_\_\_  
Glen O. Kearns, CPA

Albany, Oregon  
October 25, 2023



## **MANAGEMENT'S DISCUSSION AND ANALYSIS**

# **SANDY RURAL FIRE PROTECTION DISTRICT**

## **Sandy, Oregon**

### **MANAGEMENT'S DISCUSSION AND ANALYSIS (MD&A)**

#### **INTRODUCTION**

As management of Sandy Rural Fire Protection District, Sandy, Oregon, we offer readers this narrative overview and analysis of the financial activities of the District for the fiscal year ended June 30, 2023. It should be read in conjunction with the District's financial statements, which follow this section.

#### **FINANCIAL HIGHLIGHTS**

- At June 30, 2023, total net position of Sandy Rural Fire Protection District amounted to \$8,880,030. Of this amount, \$7,869,185 was invested in capital assets. The remaining balance included \$1,010,845 of unrestricted net position.
- The District's total net position decreased by \$405,837 during the current fiscal year.
- Overall expenditures were \$5,171,179, which were greater than total revenues of \$4,765,342 by \$405,837.

#### **OVERVIEW OF FINANCIAL STATEMENTS**

This discussion and analysis is intended to serve as an introduction to Sandy Rural Fire Protection District's basic financial statements. The District's basic financial statements are comprised of three components: (1) government-wide financial statements, (2) fund financial statements, and (3) notes to the basic financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

##### **Government-Wide Financial Statements**

The government-wide financial statements are designed to provide readers with a broad overview of the District's finances in a manner similar to a private-sector business.

The statement of net position presents information on all of the District's assets and liabilities with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the District is improving or deteriorating. The statement of activities presents information showing how the District's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

The government-wide financial statements can be found on pages 11 through 12 of this report.

##### **Fund Financial Statements**

The fund financial statements are designed to demonstrate compliance with finance-related legal requirements overseeing the use of fund accounting.

# **SANDY RURAL FIRE PROTECTION DISTRICT**

## **Sandy, Oregon**

### **MANAGEMENT'S DISCUSSION AND ANALYSIS (MD&A)**

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities and objectives. All of the funds of Sandy Rural Fire Protection District are governmental funds.

#### **□ Governmental Funds**

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements; however, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of available resources, as well as on balances of available resources at the end of the fiscal year. Such information may be useful in evaluating the District's near-term financing requirements. Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for the governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the District's near-term financing decisions. Both the governmental funds balance sheet and the governmental funds statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The District maintains six individual governmental funds. Information is presented separately in the governmental funds balance sheet and in the governmental funds statement of revenues, expenditures, and changes in fund balances for the General, McCulloch Memorial, LOSAP Reserve, Apparatus and Equipment Reserve, and Land and Facility Reserve, the first of which is considered to be a major fund. Sandy Rural Fire Protection District adopts an annual appropriated budget for all of its funds. A budgetary comparison statement has been provided for each fund individually to demonstrate compliance with their respective budgets. The basic governmental fund financial statements can be found on pages 13 through 16 of this report.

#### **Notes to the Basic Financial Statements**

The notes to the basic financial statements provide additional information that is essential to a full understanding of the financial data provided in the government-wide and fund financial statements. The notes to the basic financial statements can be found on pages 17 through 50 of this report.

#### **Other Information**

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information, which includes schedules of the District's proportionate share of the net pension liability/OPEB RHIA asset, schedules of changes in OPEB liability and related ratios – medical benefit, and District contributions and budgetary comparison information for the General Fund. This required supplementary information can be found on pages 51 through 54 of this report.

**SANDY RURAL FIRE PROTECTION DISTRICT**  
**Sandy, Oregon**

**MANAGEMENT'S DISCUSSION AND ANALYSIS (MD&A)**

The individual fund schedules are presented immediately following the required supplementary information on pages 55 through 59 of this report.

**GOVERNMENT-WIDE FINANCIAL ANALYSIS**

As noted earlier, net position may serve over time as a useful indicator of the District's financial position. At June 30, 2023, the District's assets exceeded liabilities by \$8,880,030.

A large portion of the District's net position reflects its investment in capital assets (e.g., land, buildings, and equipment) less any related debt used to acquire those assets that is still outstanding. The District uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending.

**District's Net Position**

At the end of the current fiscal year, the District was able to report positive balances in all categories of net position. The District's net position decreased by \$405,837 during the current fiscal year. Condensed statement of net position information is shown below.

**Condensed Statement of Net Position**

	<b>Governmental Activities</b>	
	<b>2023</b>	<b>2022</b>
<b>Assets</b>		
Current assets and other assets	\$ 3,396,464	\$ 3,645,864
Restricted assets	-	9,817
Net capital assets	<u>7,869,185</u>	<u>8,163,679</u>
Total assets	<u>11,265,649</u>	<u>11,819,360</u>
<b>Deferred outflows of resources</b>	<u>1,615,653</u>	<u>1,983,121</u>
<b>Liabilities</b>		
Current liabilities	20,401	36,526
Noncurrent liabilities	<u>2,952,768</u>	<u>2,584,724</u>
Total liabilities	<u>2,973,169</u>	<u>2,621,250</u>
<b>Deferred inflows of resources</b>	<u>1,028,103</u>	<u>1,895,364</u>
<b>Net position</b>		
Net investment in capital assets	7,869,185	8,163,679
Restricted for various purposes	-	9,817
Unrestricted	<u>1,010,845</u>	<u>1,112,371</u>
Total net position	<u>\$ 8,880,030</u>	<u>\$ 9,285,867</u>

**SANDY RURAL FIRE PROTECTION DISTRICT**  
Sandy, Oregon

MANAGEMENT'S DISCUSSION AND ANALYSIS (MD&A)

**District's Changes in Net Position**

The condensed statement of activities information shown below explains changes in net position.

**Changes in Net Position**

	<b>Governmental Activities</b>	
	<b>2023</b>	<b>2022</b>
<b>Program revenues</b>		
Administration	\$ 4,711	\$ 4,788
Fire prevention	9,939	163,157
Support services	-	600
Total program revenues	14,650	168,545
<b>General revenues</b>		
Property taxes - general	4,602,982	4,364,347
Investment earnings	13,793	6,225
Miscellaneous	133,917	40,137
Total general revenues	4,750,692	4,410,709
Total revenues	4,765,342	4,579,254
<b>Program expenses</b>		
Administration	4,441,977	3,957,625
Support services	14,506	22,567
Volunteers	115,290	122,461
Buildings and grounds	111,813	81,883
Operations	29,106	143,283
Fire prevention	3,088	5,402
Maintenance	141,969	131,078
Emergency medical services	18,936	41,659
Unallocated depreciation	294,494	298,161
Total program expenses	5,171,179	4,804,119
<b>Change in net position</b>	(405,837)	(224,865)
<b>Net position - beginning of year</b>	9,285,867	9,510,732
<b>Net position - end of year</b>	\$ 8,880,030	\$ 9,285,867

**SANDY RURAL FIRE PROTECTION DISTRICT**  
**Sandy, Oregon**

**MANAGEMENT'S DISCUSSION AND ANALYSIS (MD&A)**

**FINANCIAL ANALYSIS OF THE DISTRICT'S FUNDS**

As noted earlier, the District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental Funds**

The focus of the District's governmental funds is to provide information on near-term inflows, outflows, and balances of expendable resources. Such information is useful in assessing the District's financing requirements. In particular, unassigned fund balance may serve as a useful measurement of the District's net resources available for spending at the end of the fiscal year.

At the end of the current fiscal year, the District's governmental funds reported combined ending fund balances of \$3,205,824, a decrease of \$214,935 from the prior year.

The General Fund is the chief operating fund of the District. At the end of the current fiscal year, the total fund balance of the General Fund was \$3,205,824, all of which constitutes unassigned fund balance, which is available for spending at the District's discretion.

**BUDGETARY HIGHLIGHTS**

Budget amounts shown in the financial statements reflect the original budget amounts and three approved appropriation changes.

**CAPITAL ASSETS AND DEBT ADMINISTRATION**

**Capital Assets**

The District's investment in capital assets for its governmental activities as of June 30, 2023 amounted to \$7,869,185 net of accumulated depreciation. This investment in capital assets includes land, buildings, apparatus and equipment. Depreciation expense for the year was \$294,494.

Additional information on the District's capital assets can be found on page 27 of this report.

**KEY ECONOMIC FACTORS AND BUDGET INFORMATION FOR THE FUTURE**

At the time these financial statements were prepared and audited, the District was aware of the following circumstances that could affect its future financial health:

- The District entered into a seven-year contract with service with Clackamas Fire District on July 1, 2023, in which Clackamas Fire provides all services within Sandy Fire's boundaries.
- The District's priorities are to utilize the contract for service with Clackamas Fire to increase service levels to residents, while ensuring adequate financial reserves for the maintenance and replacement of District assets.

**SANDY RURAL FIRE PROTECTION DISTRICT**  
**Sandy, Oregon**

**MANAGEMENT'S DISCUSSION AND ANALYSIS (MD&A)**

- The District built its budget on a conservative estimate of 3.5% assessed valuation growth, and actual assessed valuation for FY 2023-24 exceeded expectations at 4.4%.
- The District's financial goals are to maintain transparency, continue funding the capital reserve fund, and maximize service levels within existing resources.

All of these factors were considered when preparing the District's 2023-2024 budget.

**REQUESTS FOR INFORMATION**

This financial report is designed to provide a general overview of the District's finances for all those with an interest. Questions concerning any of the information provided in this report or requests for additional information should be directed to the following address: Sandy Rural Fire Protection District, 17460 Bruns Avenue, Sandy, Oregon 97055.

## **BASIC FINANCIAL STATEMENTS**



**SANDY RURAL FIRE PROTECTION DISTRICT**  
**Sandy, Oregon**

STATEMENT OF NET POSITION

June 30, 2023

	<u>Governmental Activities</u>
<b>ASSETS</b>	
Current assets	
Cash and cash equivalents	\$ 3,134,700
Cash with agent	60,770
Accounts Receivable	345
Property taxes receivable	123,106
Prepaid expenses	<u>23,267</u>
Total current assets	<u>3,342,188</u>
OPEB RHIA asset	54,276
Capital assets not being depreciated	652,412
Capital assets being depreciated, net	<u>7,216,773</u>
Total assets	<u>11,265,649</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>	<u>1,615,653</u>
<b>LIABILITIES</b>	
Current liabilities	
Accounts payable	5,806
Accrued payroll liabilities	<u>14,595</u>
Total current liabilities	<u>20,401</u>
Noncurrent liabilities	
Net pension liability - PERS	2,872,961
Net OPEB medical benefit	<u>79,807</u>
Total long-term liabilities	2,952,768
Total liabilities	<u>2,973,169</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>	<u>1,028,103</u>
<b>NET POSITION</b>	
Net investment in capital assets	7,869,185
Unrestricted	<u>1,010,845</u>
Total net position	<u><u>\$ 8,880,030</u></u>

The accompanying notes are an integral part of these financial statements.

**SANDY RURAL FIRE PROTECTION DISTRICT**  
**Sandy, Oregon**

STATEMENT OF ACTIVITIES

For the Year Ended June 30, 2023

<u>Functions/Programs</u>	Expenses	Program Revenues			Net (Expense)
		Charges for	Operating	Capital	Revenue and
		Services	Grants and	Grants and	Changes in
			Contributions	Contributions	Net Position
					Governmental
					Activities
Governmental activities					
Administration	\$ 4,441,977	\$ 4,711	\$ -	\$ -	\$ (4,437,266)
Support services	14,506	-	-	-	(14,506)
Volunteers	115,290	-	-	-	(115,290)
Buildings and grounds	111,813	-	-	-	(111,813)
Operations	29,106	-	-	-	(29,106)
Fire prevention	3,088	9,939	-	-	6,851
Maintenance	141,969	-	-	-	(141,969)
Emergency medical services	18,936	-	-	-	(18,936)
Unallocated depreciation	294,494	-	-	-	(294,494)
Total governmental activities	<u>\$ 5,171,179</u>	<u>\$ 14,650</u>	<u>\$ -</u>	<u>\$ -</u>	<u>(5,156,529)</u>
General revenues					
Property taxes levied for general purposes					4,602,982
Investment earnings					13,793
Miscellaneous					<u>133,917</u>
Total general revenues					<u>4,750,692</u>
Change in net position					(405,837)
Net position - beginning					<u>9,285,867</u>
Net position - ending					<u>\$ 8,880,030</u>

The accompanying notes are an integral part of these financial statements.

**SANDY RURAL FIRE PROTECTION DISTRICT**  
**Sandy, Oregon**

**BALANCE SHEET**

**GOVERNMENTAL FUNDS**

June 30, 2023

	General Fund
<b>ASSETS</b>	
Cash and cash equivalents	\$ 3,134,700
Cash with agent	60,770
Accounts receivable	345
Property taxes receivable	123,106
Prepaid expenses	23,267
Total assets	<u>\$ 3,342,188</u>
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES</b>	
Liabilities	
Accounts payable	\$ 5,806
Payroll liabilities	14,595
Total liabilities	<u>20,401</u>
Deferred inflows of resources	
Unavailable revenue - property taxes	<u>115,963</u>
Fund balances	
Nonspendable for prepaid expenses	23,267
Unassigned	3,182,557
Total fund balances	<u>3,205,824</u>
Total liabilities, deferred inflows of resources, and fund balances	<u>\$ 3,342,188</u>

The accompanying notes are an integral part of these financial statements.

**SANDY RURAL FIRE PROTECTION DISTRICT**  
**Sandy, Oregon**

**RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES  
TO NET POSITION OF GOVERNMENTAL ACTIVITIES**

June 30, 2023

<b>Total fund balances</b>		\$ 3,205,824
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds:		
Cost	10,887,066	
Accumulated depreciation	<u>(3,017,881)</u>	7,869,185
Property tax revenue is recognized in the net position of governmental activities when the taxes are levied; however, in the governmental fund statements, it is recognized when available to be used for current year operations. Taxes not collected within 60 days of the end of the year are not considered available to pay for current year operations and are therefore not reported as revenue in the governmental funds.		
		115,963
Amounts relating to the District's proportionate share of the net pension liability for the Oregon Public Employees Retirement System (PERS) and the OPEB medical benefit liability are not reported in governmental fund statements. In the governmental fund statements, pension expense is recognized when due. Amounts consist of:		
Deferred outflows of resources relating to pension expense	1,615,653	
OPEB RHIA asset	54,276	
Deferred inflows of resources relating to return on pension assets	(1,028,103)	
Net pension liability - PERS	(2,872,961)	
Net OPEB medical benefit	<u>(79,807)</u>	<u>(2,310,942)</u>
<b>Net position of governmental activities</b>		<b>\$ <u>8,880,030</u></b>

The accompanying notes are an integral part of these financial statements.

**SANDY RURAL FIRE PROTECTION DISTRICT**  
**Sandy, Oregon**

STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES

GOVERNMENTAL FUNDS

For the Year Ended June 30, 2023

	Nonmajor governmental funds					Total Governmental Funds
	General Fund	Special Revenue		Apparatus and Equipment	Land and Facilities	
		McCulloch Memorial Fund	LOSAP Reserve Fund	Reserve Fund	Reserve Fund	
<b>REVENUES</b>						
Property taxes	\$ 4,629,727	\$ -	\$ -	\$ -	\$ -	\$ 4,629,727
Charges for services	14,650	-	-	-	-	14,650
Investment earnings	13,793	-	-	-	1	13,794
Grants and contributions	71,888	-	-	-	-	71,888
Miscellaneous	62,029	-	-	-	-	62,029
Total revenues	4,792,087	-	-	-	1	4,792,088
<b>EXPENDITURES</b>						
Current						
Administration	4,572,314	-	-	-	-	4,572,314
Support services	14,506	-	-	-	-	14,506
Volunteers	115,290	-	-	-	-	115,290
Buildings and grounds	105,635	-	-	-	-	105,635
Operations	29,106	-	-	-	-	29,106
Fire prevention	3,088	-	-	-	-	3,088
Maintenance	141,969	-	-	-	-	141,969
Emergency medical svcs	18,936	-	-	-	-	18,936
Capital outlay	6,179	-	-	-	-	6,179
Total expenditures	5,007,023	-	-	-	-	5,007,023
Excess (deficiency) of revenues over(under) expenditures	(214,936)	-	-	-	1	(214,935)
<b>OTHER FINANCING SOURCES (USES)</b>						
Transfers in	462,464	-	-	-	-	462,464
Transfers out	-	(9,817)	(55,197)	(91,603)	(305,847)	(462,464)
Total other financing sources (uses)	462,464	(9,817)	(55,197)	(91,603)	(305,847)	-
Net change in fund balance	247,528	(9,817)	(55,197)	(91,603)	(305,846)	(214,935)
Fund balances - beginning	2,958,296	9,817	55,197	91,603	305,846	3,420,759
Fund balances - ending	\$ 3,205,824	\$ -	\$ -	\$ -	\$ -	\$ 3,205,824

The accompanying notes are an integral part of these financial statements.

**SANDY RURAL FIRE PROTECTION DISTRICT**  
**Sandy, Oregon**

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES,  
AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS  
TO THE STATEMENT OF ACTIVITIES

For the Year Ended June 30, 2023

<b>Net change in fund balances</b>	<b>\$ (214,935)</b>
------------------------------------	---------------------

Amounts reported for governmental activities in the statement of activities are different because:

Governmental funds report capital outlay as expenditures; however, in the statement of activities, the cost of these assets is allocated over their estimated useful lives and are reported as depreciation expense. This is the amount by which capital outlays exceeded depreciation in the current period.

Depreciation expense recorded in the current year	(294,494)
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Some expenses reported in the statement of activities do not require the use of current financial resources and are therefore not reported as expenditures in governmental funds.

Compensated absences	227,390
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Pension expense or credits that do not meet the measureable and available criteria are not recognized as revenue or expense in the current year in the governmental funds. In the statement of activities, pension expense or credit is recognized when determined to have been accrued.

	(97,053)
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Property taxes that do not meet the measurable and available criteria are not recognized as revenue in the current year in the governmental funds. In the statement of activities, property taxes are recognized as revenue when levied.

	<u>(26,745)</u>
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<b>Change in net position</b>	<b><u>\$ (405,837)</u></b>
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The accompanying notes are an integral part of these financial statements.

## **NOTES TO BASIC FINANCIAL STATEMENTS**

**SANDY RURAL FIRE PROTECTION DISTRICT**  
**Sandy, Oregon**

**NOTES TO BASIC FINANCIAL STATEMENTS**

June 30, 2023

**I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

**A. Description of Government-Wide Financial Statements**

The government-wide financial statements (i.e., the statement of net position and the statements of activities) report information on all of the activities of the District.

**B. Reporting Entity**

Sandy Rural Fire Protection District was formed in the 1930s. The District operates three stations and serves over 18,000 citizens. Fire district boundaries cover approximately 77 square miles in northern Clackamas County, Oregon, including the City of Sandy, Oregon. Emergency services provided are advanced life support (emergency medical services), fire suppression, technical rescue (vehicle extrication and water rescue), and fire code enforcement. The District is governed by a five-member board of directors elected from the District at large.

**C. Basis of Presentation – Government-Wide Financial Statements**

While separate government-wide and fund financial statements are presented, they are interrelated. The governmental activities column incorporates data from governmental funds. As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements.

**D. Basis of Presentation – Fund Financial Statements**

The fund financial statements provide information about the government's funds. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column. All remaining governmental funds are aggregated and reported as nonmajor funds. Major individual governmental funds are reported as separate columns in the fund financial statements.

The government reports the following major governmental funds:

General Fund – The General Fund is the District's primary operating fund. It accounts for all financial resources of the District except for those required to be accounted for in another fund. The primary source of revenue is property taxes. Primary expenditures are for fire suppression, emergency medical expenses, and administrative support.

In addition, the government also reports the following nonmajor governmental funds:

Special Revenue Funds

*McCulloch Memorial Fund* – The McCulloch Memorial Fund accounts for cash donations received in memory of individuals and is used for the purchase of major rescue tools and/or emergency medical equipment such as defibrillators.

*LOSAP Reserve Fund* – The LOSAP Reserve Fund accounts for length of service award program payments to volunteers.



**SANDY RURAL FIRE PROTECTION DISTRICT**  
**Sandy, Oregon**

**NOTES TO BASIC FINANCIAL STATEMENTS**

June 30, 2023

Capital Projects Funds

*Apparatus and Equipment Reserve Fund* – The Apparatus and Equipment Reserve Fund accounts for the reservation of funds and subsequent purchase of capital assets for the District. The primary sources of revenue are investment earnings and transfers from the General Fund. Primary expenditures are for equipment acquisitions.

*Land and Facilities Reserve Fund* – The Land and Facilities Reserve Fund accounts for the reservation of funds and subsequent purchase of capital assets for the District. The primary sources of revenue are investment earnings and transfers from the General Fund. The primary expenditures are for physical plant improvements.

Additionally, the District reports the Personnel Services Reserve Fund, as described below, which is presented in the General Fund for financial statement presentation purposes in accordance with GASB Statement No. 54. A budget and actual statement is presented for this fund in accordance with Oregon Budget Law.

*Personnel Services Reserve Fund* – The Personnel Services Reserve Fund accounts for future hiring of career staff positions that are intended to be grant funded with a required match.

All of the District's Nonmajor Funds were abolished during the year ended June 30, 2023.

Certain activity occurs during the year involving transfers of resources between funds. In fund financial statements these amounts are reported at gross amounts as transfers in/out. While reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Transfers between funds included in governmental activities are eliminated.

**E. Measurement Focus and Basis of Accounting**

The accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as current financial resources or economic resources. The basis of accounting indicates the timing of transactions or events for recognition in the financial statements.

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

The governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting.

**SANDY RURAL FIRE PROTECTION DISTRICT**  
**Sandy, Oregon**

**NOTES TO BASIC FINANCIAL STATEMENTS**

June 30, 2023

Revenues are recognized as soon as they are both measureable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period.

For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences, and claims and judgments, are recorded only when payment is due. General capital asset acquisitions are reported as expenditures in governmental funds. Issuance of long-term debt and acquisitions under capital leases are reported as other financing sources.

Property taxes and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Expenditure driven grants are recognized as revenue when the qualifying expenditures have been incurred and all other eligibility requirements have been met, and the amount is received during the period or within the availability period for this revenue source (within 60 days of year-end). All other revenue items are considered to be measureable and available only when cash is received by the government.

**F. Budgetary Information**

Annual budgets are adopted on the cash basis of accounting for revenues and modified accrual basis of accounting for expenses. The District budgets all funds in accordance with the requirements of state law. Annual appropriated budgets are adopted for the general, special revenue, and capital projects funds.

The District begins its budgeting process by appointing budget committee members. The budget officer prepares a budget, which is reviewed by the budget committee. The budget is then published in proposed form and is presented at public hearings to obtain taxpayer comments and approval from the budget committee. The budget is legally adopted by the board of directors by resolution prior to the beginning of the District's fiscal year. The board resolution authorizing appropriations for each fund sets the level by which expenditures cannot legally exceed appropriations. Total personnel services, material and services, debt service, capital outlay, operating contingencies, and interfund transfers for each fund are the levels of control established by the resolution. The detailed budget document, however, is required to contain more specific detailed information for the aforementioned expenditure categories, and management may revise the detailed line item budgets within appropriation categories. Unexpected additional resources may be added to the budget through the use of a supplemental budget and appropriation resolution. Supplemental budgets less than 10% of a fund's original budget may be adopted by the board of directors at a regular board meeting. A supplemental budget greater than 10% of a fund's original budget requires hearings before the public, publication in newspapers, and approval by the board of directors.

**SANDY RURAL FIRE PROTECTION DISTRICT**  
**Sandy, Oregon**

**NOTES TO BASIC FINANCIAL STATEMENTS**

June 30, 2023

Original and supplemental budgets may be modified by the use of appropriation transfers between the levels of control. Such transfers require approval by the board of directors. During the year, there were no supplemental budgets. The District does not use encumbrances, and appropriations lapse at year-end. Budget amounts shown in the financial statements reflect the original budget amounts and three approved appropriation changes.

**G. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position/Fund Balance**

**1. Cash and Cash Equivalents**

The District's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

**2. Investments**

State statutes authorize the District to invest in legally issued general obligations of the United States, the agencies and instrumentalities of the United States and the states of Oregon, Washington, Idaho, or California, certain interest-bearing bonds, time deposit open accounts, certificates of deposit, and savings accounts in banks, mutual savings banks, and savings and loan associations that maintain a head office or a branch in this state in the capacity of a bank, mutual savings bank, or savings and loan association, and share accounts and savings accounts in credit unions in the name of, or for the benefit of, a member of the credit union pursuant to a plan of deferred compensation.

**3. Prepaid Expenses**

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both the government-wide and fund financial statements. The cost of prepaid items is recorded as expenditures/expenses when consumed rather than when purchased.

**4. Capital Assets**

Capital assets, which include property, plant, and equipment, are reported in the applicable governmental activities columns in the government-wide financial statements. Capital assets are defined by the District as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost where no historical records exist. Donated capital assets are recorded at estimated fair market value at the date of donation.

The costs of normal maintenance or repairs that do not add to the value of an asset or materially extend its life are charged to expenditures as incurred and are not capitalized. Major capital outlays for capital assets and improvements are capitalized as projects are constructed.

**SANDY RURAL FIRE PROTECTION DISTRICT**  
**Sandy, Oregon**

**NOTES TO BASIC FINANCIAL STATEMENTS**

June 30, 2023

Property, plant, and equipment of the District are depreciated using the straight-line method over the following estimated useful lives:

<u>Assets</u>	<u>Years</u>
Office Equipment	5-10
Apparatus	5-20
Equipment	5-30
Buildings and improvements	15-50

**5. Deferred Outflows/Inflows of Resources (Non-Pension Related)**

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period and will therefore not be recognized as an outflow of resources (expense/expenditure) until that time.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period and will therefore not be recognized as an inflow of resources (revenue) until that time. The District has only one type of item, which arises only under a modified accrual basis of accounting that qualifies for reporting in this category.

Accordingly, the item, unavailable revenue, is reported only in the governmental funds balance sheet. The governmental funds report unavailable revenues from property taxes. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available.

**6. Net Position Flow Assumption**

Sometimes the government will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources.

In order to calculate the amounts to report as restricted – net position and unrestricted – net position in the government-wide fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the government's policy to consider restricted – net position to have been depleted before unrestricted – net position is applied.

**7. Fund Balance Flow Assumption**

Sometimes the government will fund outlays for a particular purpose from both restricted and unrestricted resources (the total of committed, assigned, and unassigned fund balance).

**SANDY RURAL FIRE PROTECTION DISTRICT**  
**Sandy, Oregon**

**NOTES TO BASIC FINANCIAL STATEMENTS**

June 30, 2023

In order to calculate the amounts to report as restricted, committed, assigned, and unassigned fund balance in the governmental fund financial statements a flow assumption must be made about the order in which the resources are considered to be applied. It is the government's policy to consider restricted fund balance to have been depleted before using any of the components of unrestricted fund balance. Further, when the components of unrestricted fund balance can be used for the same purpose, committed fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

**8. Fund Balance Policies**

Fund balance of governmental funds is reported in various categories based on the nature of any limitations requiring the use of resources for specific purposes. The government itself can establish limitations on the use of resources through either a commitment (committed fund balance) or an assignment (assigned fund balance).

The committed fund balance classification includes amounts that can be used only for the specific purposes determined by a formal action of the government's highest level of decision-making authority. The board of directors is the highest level of decision-making authority for the government that can, by adoption of a resolution prior to the end of the fiscal year, commit fund balance. Once adopted, the limitation imposed by the resolution remains in place until a similar action is taken (the adoption of another resolution) to remove or revise the limitation. Amounts in the assigned fund balance classification are intended to be used by the government for the specific purposes but do not meet the criteria to be classified as committed. The board may assign fund balance as it does when appropriating fund balance to cover a gap between estimated revenue and appropriations in the subsequent year's appropriated budget. Unlike commitments, assignments generally only exist temporarily. In other words, an additional action does not normally have to be taken for the removal of an assignment. Conversely, as discussed above, an additional action is essential to either remove or revise a commitment.

The District has not formally adopted a minimum fund balance policy.

The District reports fund equity in accordance with GASB Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*. The following classifications describe the relative strength of the spending constraints:

- Nonspendable fund balance – amounts that are in nonspendable form (such as inventory) or are required to be maintained intact.
- Restricted fund balance – amounts constrained to specific purposes by their providers (such as grantors, bondholders, and higher levels of government), through constitutional provisions, or by enabling legislation.

**SANDY RURAL FIRE PROTECTION DISTRICT**  
**Sandy, Oregon**

**NOTES TO BASIC FINANCIAL STATEMENTS**

June 30, 2023

- Committed fund balance – amounts constrained to specific purposes by the District itself, using its highest level of decision-making authority (i.e. board of directors). To be reported as committed, amounts cannot be used for any other purpose unless the District takes the same highest-level action to remove or change the constraint.
- Assigned fund balance – amounts that District intends to use for a specific purpose. Intent can be expressed by the board of directors or by an official or body to which the board of directors delegates authority.
- Unassigned fund balance – amounts that are available for any purpose. Positive amounts are reported only in the General Fund.

**H. Revenues and Expenditures/Expenses**

**1. Program Revenues**

Amounts reported as program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services or privileges provided by a given function or segment and 2) grants and contributions (including special assessments) that are restricted to meeting the operational or capital requirements of a particular function or segment. All taxes, including those dedicated for specific purposes, and other internally dedicated resources are reported as general revenues rather than as program revenues.

**2. Property Taxes**

Under state law, county governments are responsible for extending authorized property tax levies, computing tax rates, billing and collecting all property taxes, and making periodic remittances of collection to entities levying taxes. Property taxes are levied and become a lien as of July 1 on property values assessed as of June 30.

Property taxes are payable in three installments, which are due on November 15, February 15, and May 15. Uncollected property taxes are shown as assets in the governmental funds. Property taxes collected within approximately 60 days of fiscal year-end are recognized as revenue, while the remaining are recorded as deferred inflows of resources because they are not deemed available to finance operations of the current period.

**3. Compensated Absences**

Amounts of vested or accumulated vacation leave that are expected to be liquidated with expendable available financial resources are reported as expenditures when paid. Amounts of vested or accumulated vacation leave that are not expected to be liquidated with expendable available financial resources are reported as long-term liabilities on the statement of net position.

**SANDY RURAL FIRE PROTECTION DISTRICT**  
**Sandy, Oregon**

**NOTES TO BASIC FINANCIAL STATEMENTS**

June 30, 2023

**4. Pensions**

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Oregon Public Employees Retirement System (PERS) and additions to/deductions from PERS' fiduciary net position have been determined on the same basis as they are reported by PERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

**I. Use of Estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect certain reported amounts and disclosures; accordingly, actual results could differ from those estimates.

**II. DETAILED NOTES ON ALL FUNDS AND ACCOUNT GROUPS**

**A. Cash Deposits with Financial Institutions**

Sandy Rural Fire Protection District maintains a cash and cash equivalents pool that is available for use by all funds. Each fund type's portion of this pool is displayed on the fund financial statements as cash and cash equivalents. Additionally, several funds held separate cash accounts. Interest earned on pooled cash and investments is allocated to participating funds based upon their combined cash and investment balances. Investments, including amounts held in pooled cash and investments, are stated at fair value. In accordance with Governmental Accounting Standards Board (GASB) Statement No. 72, *Fair Value Measurement and Application*, investments with a remaining maturity of more than one year at the time of purchase are stated at fair value. The District participates in an external investment pool (State of Oregon Local Government Investment Pool). The Pool is not registered with the U.S. Securities and Exchange Commission as an investment company.

The State's investment policies are governed by the Oregon Revised Statutes (ORS) and the Oregon Investment Council (OIC). The State Treasurer is the investment officer for the OIC and is responsible for all funds in the State Treasury. These funds are invested exercising reasonable care, skill, and caution. Investments in the Pool are further governed by portfolio guidelines issued by the Oregon Short-Term Fund Board, which established diversification percentages and specifies the types and maturities of investments. The portion of the external investment pool which belongs to local government investment participants is reported in an Investment Trust Fund in the State's Annual Comprehensive Financial Report (ACFR). A copy of the State's ACFR may be obtained at the Oregon State Treasury, 350 Winter St. N.E., Salem, Oregon 97310-0840.

**SANDY RURAL FIRE PROTECTION DISTRICT**  
**Sandy, Oregon**

NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2023

Fair Value Measurement

Fair value is defined as the price that would be received to sell an asset or price paid to transfer a liability in an orderly transaction between market participants at the measurement date. Observable inputs are developed based on market data obtained from sources independent of the reporting entity. Unobservable inputs are developed based on the best information available about the assumptions market participants would use in pricing the asset. The classification of securities within the fair value hierarchy is based on the activity level in the market for the security type and the inputs used to determine their fair value, as follows:

- *Level 1* – Unadjusted quoted prices for identical investments in active markets.
- *Level 2* – Observable inputs other than quoted market prices; and,
- *Level 3* – Unobservable inputs.

There were no transfers of assets or liabilities among the three levels of the fair value hierarchy for the year ended June 30, 2022.

Fair values of assets measured on a recurring basis at June 30, 2022 are as follows:

	<u>Level 2</u>
Investments	
Oregon Local Government Investment Pool	<u>\$ 1,803,395</u>

Credit Risk

Oregon statutes authorize the District to invest in obligations of the U.S. Treasury and U.S. agencies, bankers' acceptances, repurchase agreements, commercial paper rated A-1 by Standard & Poor's Corporation or P-1 by Moody's Commercial Paper Record, and the Local Government Investment Pool. The District has not adopted an investment policy regarding credit risk; however, investments comply with state statutes.

Investments

As of June 30, 2022, the District had the following investments:

	<u>Credit Quality Rating</u>	<u>Maturities</u>	<u>Fair Value</u>
Oregon Local Government Investment Pool	Unrated	-	<u>\$ 1,803,395</u>



**SANDY RURAL FIRE PROTECTION DISTRICT**  
**Sandy, Oregon**

NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2023

Interest Rate Risk

The District does not have a formal policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increases in interest rates.

Concentration of Credit Risk

The District does not have a formal policy that places a limit on the amount that may be invested in any one insurer. 100 percent of the District's investments are in the Oregon Local Government Investment Pool.

Custodial Credit Risk – Investments

This is the risk that, in the event of the failure of a counterparty, the District will not be able to recover the value of its investments that are in the possession of an outside party. The District does not have a policy that limits the amount of investments that can be held by counterparties.

Custodial Credit Risk – Deposits

This is the risk that, in the event of a bank failure, the District's deposits may not be returned. All District deposits not covered by Federal Depository Insurance Corporation (FDIC) insurance are covered by the Public Funds Collateralization Program (PFCP) of the State of Oregon, organized in accordance with ORS 295.

The PFCP is a shared liability structure for participating bank depositories. Barring any exceptions, a bank depository is required to pledge collateral valued at a minimum of 10% of their quarter-end public fund deposits if they are considered well capitalized, 25% of their quarter-end public fund deposits if they are considered adequately capitalized, or 110% of their quarter-end public fund deposits if they are considered undercapitalized or assigned to pledge 110% by the Office of the State Treasurer. In the event of a bank failure, the entire pool of collateral pledged by all qualified Oregon public funds bank depositories is available to repay deposits of public funds of government entities. The District maintains separate cash accounts for each fund. Interest earned is recorded based upon each account's earnings. The District holds accounts at Clackamas County Bank, for which deposits are insured by the FDIC up to \$250,000. At June 30, 2023, the District had deposits of \$250,000 insured by the FDIC and \$1,337,447 collateralized by the PFCP.

Deposits

The District's deposits at June 30, 2023 are as follows:

Checking account	\$ 1,331,305
Total investments	<u>1,803,395</u>
Total deposits	<u><u>\$ 3,134,700</u></u>

**SANDY RURAL FIRE PROTECTION DISTRICT**  
**Sandy, Oregon**

NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2023

Cash and investments by fund:

Governmental activities - unrestricted	
General Fund	\$ <u>3,134,700</u>

**B. Deferred Inflows and Outflows of Resources**

Deferred inflows and outflows of resources summarized on the statement of net position are comprised of the following:

	Deferred Outflows of Resources	Deferred Inflows of Resources
OPEB RHIA asset	\$ 2,095	\$ (12,168)
Net OPEB medical benefit	32,690	(115,762)
Net Pension Liability - PERS	1,580,868	(900,173)
Total	\$ <u>1,615,653</u>	\$ <u>(1,028,103)</u>

**C. Capital Assets**

Capital asset activity for the year ended June 30, 2023 was as follows:

	Beginning Balance	Increases	Decreases	Ending Balance
Governmental activities				
Capital assets not being depreciated				
Land	\$ 652,412	\$ -	\$ -	\$ 652,412
Capital assets being depreciated				
Buildings & improvements	6,306,597	-	-	6,306,597
Apparatus	2,901,935	-	-	2,901,935
Equipment	1,026,122	-	-	1,026,122
Total capital assets being depreciated	10,234,654	-	-	10,234,654
Less accumulated depreciation for				
Buildings & improvements	(814,124)	(129,148)	-	(943,272)
Apparatus	(1,369,489)	(122,894)	-	(1,492,383)
Equipment	(539,774)	(42,452)	-	(582,226)
Total accumulated depreciation	(2,723,387)	(294,494)	-	(3,017,881)
Total capital assets being depreciated, net	7,511,267	(294,494)	-	7,216,773
Governmental activities capital assets, net	\$ <u>8,163,679</u>	\$ <u>(294,494)</u>	\$ -	\$ <u>7,869,185</u>

**SANDY RURAL FIRE PROTECTION DISTRICT**  
**Sandy, Oregon**

NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2023

Capital assets are reported on the statement of net position as follows:

	Capital Assets	Accumulated Depreciation	Net Capital Assets
Governmental activities			
Land	\$ 652,412	\$ -	\$ 652,412
Buildings & improvements	6,306,597	(943,272)	5,363,325
Apparatus	2,901,935	(1,492,383)	1,409,552
Equipment	1,026,122	(582,226)	443,896
Total capital assets	<u>\$ 10,887,066</u>	<u>\$ (3,017,881)</u>	<u>\$ 7,869,185</u>

Depreciation expense is recorded on the statement of activities as follows:

Governmental activities	
Unallocated depreciation expense	<u>\$ 294,494</u>

**D. Compensated Absences**

The following is a summary of compensated absences transactions for the year:

	Beginning Balance	Additions	Reductions	Ending Balance
Governmental activities				
Compensated absences	<u>\$ 227,390</u>	<u>\$ -</u>	<u>\$ (227,390)</u>	<u>\$ -</u>

The General Fund was used to fully liquidate compensated absences liabilities as of June 30, 2023.

**E. Transfers**

During the year ended June 20, 3023, the District's interfund transfers were as follows:

	Special Revenue		Transfers out:		Total
	McCulloch Memorial Fund	LOSAP Reserve Fund	Apparatus and Equipment Reserve Fund	Land and Facilities Reserve Fund	
Transfers in:					
General Fund	<u>\$ 9,817</u>	<u>\$ 55,197</u>	<u>\$ 91,603</u>	<u>\$ 305,847</u>	<u>\$ 462,464</u>

The primary purpose of the interfund transfers was to close out each of the nonmajor funds with residual equity transfers to the General Fund.

**SANDY RURAL FIRE PROTECTION DISTRICT**  
**Sandy, Oregon**

**NOTES TO BASIC FINANCIAL STATEMENTS**

June 30, 2023

**III. OTHER INFORMATION**

**A. Risk Management**

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; and natural disasters for which the District carries commercial insurance. There was no significant reduction in insurance coverage from the previous year. There were no insurance settlements exceeding insurance coverage in any of the past three years.

**B. Retirement Plans**

**1. Oregon Public Employees Retirement System**

*General Information about the Pension Plan*

The Oregon Public Employees Retirement System (OPERS) consists of a cost-sharing, multiple-employer defined benefit plan (Plan) for units of state government, political subdivisions, community colleges, and school districts, containing multiple actuarial pools. Plan assets may be used to pay the benefits of the employees of any employer that provides pensions through the Plan. As of June 30, 2022, there were 939 participating employers.

*Plan Membership*

As of June 30, 2022, there were 11,413 active plan members, 129,376 retired plan members or their beneficiaries currently receiving benefits, 8,372 inactive plan members entitled to but not yet receiving benefits, for a total of 149,161 Tier One members.

For Tier Two members, as of June 30, 2022, there were 27,056 active plan members, 20,720 retired plan members or their beneficiaries currently receiving benefits, 13,335 inactive plan members entitled to but not yet receiving benefits, for a total of 61,111.

As of June 30, 2022, there were 142,471 active plan members, 10,230 retired plan members or their beneficiaries currently receiving benefits, 8,625 inactive plan members entitled to but not yet receiving benefits, and 21,482 inactive plan members not eligible for refund or retirements, for a total of 182,808 OPSRP Pension Program members.

*Plan Benefits*

Plan benefits of the System are established by the legislature pursuant to Oregon Revised Statute (ORS) Chapters 238 and 238A, and Internal Revenue Code Section 401(a).

**Tier One/Tier Two Retirement Benefit (Chapter 238)** - OPERS is a defined benefit pension plan that provides retirement and disability benefits, annual cost-of-living-adjustments, and death benefits to members and their beneficiaries. Benefits are established by state statute. This defined benefit pension plan is closed to new members hired on or after August 29, 2003.

**SANDY RURAL FIRE PROTECTION DISTRICT**  
**Sandy, Oregon**

**NOTES TO BASIC FINANCIAL STATEMENTS**

June 30, 2023

*Pension Benefits*

The OPERS retirement allowance is payable monthly for life. It may be selected from 13 retirement benefit options that are actuarially equivalent to the base benefit. These options include survivorship benefits and lump-sum refunds. The basic benefit is based on years of service and final average salary. A percentage (2.0 percent for police and fire employees, 1.67 percent for general service employees) is multiplied by the number of years of service and the final average salary. Benefits may also be calculated under a formula plus annuity (for members who were contributing before August 21, 1981) or a money match computation if a greater benefit results. A member is considered vested and will be eligible at minimum retirement age for a service retirement allowance if he or she has had a contribution in each of five calendar years or has reached at least 50 years of age before ceasing employment with a participating employer (age 45 for police and fire members). General service employees may retire after reaching age 55. Police and fire members are eligible after reaching age 50. Tier One general service employee benefits are reduced if retirement occurs prior to age 58 with fewer than 30 years of service. Police and fire member benefits are reduced if retirement occurs prior to age 55 with fewer than 25 years of service. Tier Two members are eligible for full benefits at age 60. Police and Fire members may purchase increased benefits that are payable between the date of retirement and age 65.

*Death Benefits*

Upon the death of a non-retired member, the beneficiary receives a lump-sum refund of the member's account balance (accumulated contributions and interest). In addition, the beneficiary will receive a lump-sum payment from employer funds equal to the account balance, provided one or more of the following conditions are met:

- Member was employed by a PERS employer at the time of death,
- Member died within 120 days after termination of PERS-covered employment,
- Member died as a result of injury sustained while employed in a PERS-covered job, or
- Member was on an official leave of absence from a PERS-covered job at the time of death.

*Disability Benefits*

A member with 10 or more years of creditable service who becomes disabled from other than duty-connected causes may receive a non-duty disability benefit. A disability resulting from a job-incurred injury or illness qualifies a member (including PERS judge members) for disability benefits regardless of the length of PERS-covered service. Upon qualifying for either a non-duty or duty disability, service time is computed to age 58 (55 for police and fire members) when determining monthly benefit.

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*Benefit Changes after Retirement*

Members may choose to continue participation in their variable account after retiring and may experience annual benefit fluctuations caused by changes in the fair value of the underlying global equity investments of that account. Under ORS 238.360 monthly benefits are adjusted annually through cost-of-living changes. The cap on the COLA in fiscal year 2015 and beyond will vary based on the amount of the annual benefit, in accordance with *Moro* decision. The COLA is capped at 2.0 percent.

**OPSRP Defined Benefit Pension Program (OPSRP DB)** – This Pension Program (ORS Chapter 238A) provides benefits to members hired on or after August 29, 2003.

*Pension Benefits*

This portion of OPSRP provides a life pension funded by employer contributions. Benefits are calculated with the following formula for members who attain normal retirement age:

Police and Fire – 1.8 percent is multiplied by the number of years of service and the final average salary. Normal retirement age for police and fire members is age 60 or age 53 with 25 years of retirement credit. To be classified as a police and fire member, the individual must have been employed continuously as a police and fire member for at least five years immediately preceding retirement. General Service: 1.5 percent is multiplied by the number of years of service and the final average salary. Normal retirement age for general service members is age 65, or age 58 with 30 years of retirement credit. A member of the OPSRP Pension Program becomes vested on the earliest of the following dates: the date the member completes 600 hours of service in each of five calendar years, the date the member reaches normal retirement age, and, if the pension program is terminated, the date on which termination becomes effective.

*Death Benefits*

Upon the death of a non-retired member, the spouse or other person who is constitutionally required to be treated in the same manner as the spouse receives for life 50 percent of the pension that would otherwise have been paid to the deceased member.

*Disability Benefits*

A member who has accrued 10 or more years of retirement credits before the member becomes disabled or a member who becomes disabled due to job-related injury shall receive a disability benefit of 45 percent of the member's salary determined as of the last full month of employment before the disability occurred.

*Benefit Changes After Retirement*

Under ORS 238A.210 monthly benefits are adjusted annually through cost-of-living changes. The cap on the COLA in fiscal year 2015 and beyond will vary based on the amount of the annual benefit, in accordance with *Moro* decision. The COLA is capped at 2.0 percent.

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**OPSRP Individual Account Program (OPSRP IAP)** - Membership includes public employees hired on or after August 29, 2003. PERS members retain their existing defined benefit plan accounts, but member contributions are deposited into the member's IAP account. OPSRP is part of OPERS and is administered by the OPERS Board.

*Pension Benefits*

An IAP member becomes vested on the date the employee account is established or on the date the rollover account was established. If the employer makes optional employer contributions for a member, the member becomes vested on the earliest of the following dates: the date the member completes 600 hours of service in each of five calendar years, the date the member reaches normal retirement age, the date the IAP is terminated, the date the active member becomes disabled, or the date the active member dies. Upon retirement, a member of the OPSRP Individual Account Program (IAP), may receive the amounts in his or her employee account, rollover account, and vested employer account as a lump-sum payment or in equal installments over a 5-, 10-, 15-, 20-year period or an anticipated life span option. Each distribution option has a \$200 minimum distribution limit.

*Death Benefits*

Upon the death of a non-retired member, the beneficiary receives in a lump sum the member's account balance, rollover account balance, and vested employer optional contribution account balance.

If a retired member dies before the installment payments are completed, the beneficiary may receive the remaining installment payments or choose a lump-sum payment.

*Contributions*

OPERS funding policy provides for monthly employer contributions at actuarially determined rates. These contributions, expressed as a percentage of covered payroll, are intended to accumulate sufficient assets to pay benefits when due. This funding policy applies to the OPERS Defined Benefit Plan and the Other Postemployment Benefit Plans. Employer contribution rates during the period were based on the December 31, 2020 actuarial valuation, which became effective July 20, 2021. The State of Oregon and certain schools, community colleges, and political subdivisions have made unfunded actuarial liability payments, and their rates have been reduced.

Member contributions are set by statute at six percent of salary and are remitted by participating employers. The contributions are either deducted from member salaries or paid by the employers on the members' behalf. As permitted, the District has opted to pick-up the contributions on behalf of its employees.

Employer contributions for the year ended June 30, 2023 were \$454,495.

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Annual Comprehensive Financial Report (ACFR)

Additional disclosures related to Oregon PERS not applicable to specific employers are available by contacting PERS at the following address: PO Box 23700 Tigard, OR 97281-3700, or can be found at:

<https://www.oregon.gov/pers/Documents/Financials/CAFR/2021-ACFR.pdf>

Actuarial Valuations

The employer contribution rates effective June 30, 2022 were set using the entry age normal actuarial cost method. For the Tier One/Tier Two component of the PERS Defined Benefit Plan, this method produced an employer contribution rate consisting of (1) an amount for normal cost (the estimated amount necessary to finance benefits earned by the employees during the current service year), (2) an amount for the amortization of unfunded actuarial accrued liabilities, which are being amortized over a fixed period with new unfunded actuarial accrued liabilities being amortized over 20 years.

For the OPSRP Pension Program component of the PERS Defined Benefit Plan, this method produced an employer contribution rate consisting of (a) an amount for normal cost (the estimated amount necessary to finance benefits earned by the employees during the current service year), (b) an actuarially determined amount for funding a disability benefit component, and (c) an amount for the amortization of unfunded actuarial accrued liabilities, which are being amortized over a fixed period with new unfunded actuarial liabilities being amortized over 16 years.

Actuarial Methods and Assumptions:

Valuation Date	December 31, 2020
Measurement Date	June 30, 2022
Experience Study	2020, published July 20, 2021
<i>Actuarial Assumptions:</i>	
Actuarial Cost Method	Entry age normal
Inflation Rate	2.40 percent
Long-term Expected Rate of Return	6.90 percent
Discount Rate	6.90 percent
Projected Salary Increases	3.40 percent



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Cost of living adjustment (COLA)	Blend of 2.00% COLA and graded COLA (1.25%/.15%) in accordance with <i>Moro</i> decision; blend based on service.
Mortality	<p><b>Health retirees and beneficiaries:</b> Pub-2010 Healthy Retiree, sex distinct, generational with Unisex, Social Security Data Scale, with job category adjustments and set-backs as described in the valuation.</p> <p><b>Active members:</b> Pub-2010 Employee, sex distinct, generational with Unisex, Social Security Data Scale, with job category adjustments and set-backs as described in the valuation.</p> <p><b>Disabled retirees:</b> Pub-2010 Disabled Retiree, sex distinct, generational with Unisex, Social Security Data Scale, with job category adjustments and set-backs as described in the valuation.</p>

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of events far into the future. Actuarially determined amounts are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future. Experience studies are performed as of December 31 of even numbered years. The methods and assumptions shown above are on the 2020 Experience Study, which reviewed experience for the four-year period ended December 31, 2020. There were no differences between the assumptions and plan provisions used for June 30, 2022 measurement date calculations compared to those shown above.

*Actuarial Methods and Assumptions*

Assets are valued at their market value. Gains and losses between odd-year valuations are amortized as a level percentage of combined valuation payroll over 20 years from the odd-year valuation in which they are first recognized. For purposes of measuring the net pension liability, deferred outflows and inflows of resources related to pensions, and pension expense, information about the fiduciary net position of Oregon PERS and additions to/deductions from Oregon PERS' fiduciary net position have been determined on the same basis as they are reported by Oregon PERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

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Discount Rate

The discount rate used to measure the total pension liability was 6.90 percent. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the contractually required rates, as actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on Plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

*Depletion Date Projection*

GASB 68 generally requires that a blended discount rate be used to measure the Total Pension Liability (the Actuarial Accrued Liability calculated using the Individual Entry Age Normal Cost Method). The long-term expected return on plan investments may be used to discount liabilities to the extent that the plan's Fiduciary Net Position is projected to cover benefit payments and administrative expenses. A 20-year high quality (AA/Aa or higher) municipal bond rate must be used for periods where the Fiduciary Net Position is not projected to cover benefit payments and administrative expenses. Determining the discount rate under GASB 68 will often require that the actuary perform complex projections of future benefit payments and pension plan investments. GASB 68 (paragraph 67) does allow for alternative evaluations of projected solvency if such evaluation can reliably be made. GASB does not contemplate a specific method for making an alternative evaluation of sufficiency; it is left to professional judgment. The following circumstances justify an alternative evaluation of sufficiency for OPERS:

- OPERS has a formal written policy to calculate an Actuarially Determined Contribution (ADC), which is articulated in the actuarial valuation report.
- The ADC is based on a closed, layered amortization period, which means that payment of the full ADC each year will bring the plan to a 100% funded position by the end of the amortization period if future experience follows assumption.
- GASB 68 specifies that the projections regarding future solvency assume that plan assets earn the assumed rate of return and there are no future changes in the plan provisions or actuarial methods and assumptions, which means that the projections would not reflect any adverse future experience which might impact the plan's funded position.

Based on these circumstances, it is our independent actuary's opinion that the detailed depletion date projections outlined in GASB 68 would clearly indicate that the Fiduciary Net Position is always projected to be sufficient to cover benefit payments and administrative expenses.

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Long-Term Expected Rate of Return

To develop an analytical basis for the selection of the long-term expected rate of return assumption, in June 2022 the PERS Board reviewed long-term assumptions developed by both Milliman's capital market assumptions team and the Oregon Investment Council's (OIC) investment advisors. Each asset class assumption is based on a consistent set of underlying assumptions and includes adjustment for the inflation assumption. These assumptions are not based on historical returns, but instead are based on a forward-looking capital market economic model.

For more information on the Plan's portfolio, assumed asset allocation, and the long-term expected rate of return for each major asset class, calculated using both arithmetic and geometric means, see PERS' audited financial statements at:

<https://www.oregon.gov/pers/Documents/Financials/ACFR/2022-Annual-Comprehensive-Financial-Report.pdf>

OIC Target and Actual Investment Allocation as of June 30, 2022

<u>Asset Class/Strategy</u>	<u>OIC Policy Low Range</u>	<u>OIC Policy High Range</u>	<u>OIC Target Allocation</u>	<u>Actual Allocation<sup>2</sup></u>
Debt Securities	15.0%	25.0%	20.0%	19.8%
Public Equity	25.0%	35.0%	30.0%	21.2%
Real Estate	7.5%	17.5%	12.5%	13.6%
Private Equity	15.0%	27.5%	20.0%	28.0%
Risk Parity	0.0%	3.5%	2.5%	2.0%
Real Assets	2.5%	10.0%	7.5%	7.9%
Diversifying Strategies	2.5%	10.0%	7.5%	4.9%
Opportunity Portfolio <sup>1</sup>	0.0%	5.0%	0.0%	2.6%
Total			100.0%	100.0%

<sup>1</sup>Opportunity Portfolio is an investment strategy, and it may be invested up to 5% of total Fund assets.

<sup>2</sup> Based on the actual investment value at 6/30/2022.

<sup>3</sup> October 2021, the Alternative Portfolio was split into Real Assets and Diversifying Strategies.

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*Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions*

At June 30, 2023, the District reported a liability of \$2,872,961 for its proportionate share of the net pension liability.

The net pension liability was measured at June 30, 2022, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The District's proportion of the net pension liability was based on a projection of the District's long-term share of contributions to the pension plan relative to the projected contributions of all participating employers, actuarially determined.

At June 30, 2023, the District's proportion was 0.01876280%. For the year ended June 30, 2022, the District recognized pension expense of \$556,666. At June 30, 2023, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between projected and actual experience	\$ 139,459	\$ (17,916)
Changes of assumptions	450,783	(4,118)
Net differences between projected and actual earnings on investments	-	(513,630)
Changes in proportionate share	533,815	(40,716)
Differences between employer contribution and employer's proportionate share of system contributions	2,316	(323,793)
Total (prior to post-MD contributions)	1,126,373	(900,173)
Contributions subsequent to the MD	454,495	-
Total	<u>\$ 1,580,868</u>	<u>\$ (900,173)</u>

Differences between expected and actual experience, changes in assumptions, and changes in employer proportion are amortized over the average remaining service lives of all plan participants, including retirees, determined as of the beginning of the respective measurement period. Employers are required to recognize pension expense based on the balance of the closed period "layers" attributable to each measurement period. The average remaining service life determined as of the beginning of the June 30, 2022 measurement period is 5.5 years.

Amounts reported as deferred outflows of resources related to pensions resulting from contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2022.

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Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in subsequent years as follows:

Employer Subsequent Fiscal Years:	Deferred Outflow/(Inflow) of Resources (prior to post- measurement date contributions)
1st Fiscal Year	\$ 148,270
2nd Fiscal Year	49,790
3rd Fiscal Year	(159,848)
4th Fiscal Year	217,643
5th Fiscal Year	(29,656)
Thereafter	-

*Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate*

The following presents the District's proportionate share of the net pension liability calculated using the discount rate of 6.90 percent, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a higher discount rate that is 1-percentage-point lower (5.90 percent) or 1-percentage-point higher (7.90 percent) than the current rate. District's proportionate share of the net pension liability (asset):

1% Decrease (5.90%)	Discount Rate (6.90%)	1% Increase (7.90%)
\$ 5,094,948	\$ 2,872,961	\$ 1,013,261

*Changes Subsequent to the Measurement Date*

We are not aware of any changes subsequent to the June 20, 2022 measurement date that meet this requirement and thus would require a brief description under GASB standard.

**C. Other Post-Employment Benefits (GASB 75) RHIA - Oregon PERS Plan**

**1. Oregon Public Employees Retirement System (PERS) Retirement Health Insurance Account (RHIA) Other Post-Employment Benefit (OPEB) Plan (the Plan)**

*General Information about the OPEB Plan*

The Oregon PERS RHIA consists of a single cost-sharing multiple-employer defined benefit OPEB plan for units of state government, political subdivisions, community colleges, and school districts, containing multiple actuarial pools. Plan assets may be used to pay the benefits of the employees of any employer that provides pensions through the Plan. As of June 30, 2022, there were 812 participating employers.

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*Plan Benefits – PERS RHIA (Chapter 238)*

Plan benefits of the System are established by the legislature pursuant to Oregon Revised Statute (ORS) Chapters 238 and 238A, and the Internal Revenue Code Section 401(a).

*OPEB Membership*

RHIA was established by ORS 238.420 and authorizes a payment of up to \$60 from RHIA toward the monthly costs of health insurance. The Plan is closed to new members hired on or after August 29, 2003. To be eligible to receive this monthly payment toward the premium cost the member must: (1) have eight years or more of qualifying service in PERS at the time of retirement or receive a disability allowance as if the member had eight years or more of creditable service in PERS, (2) receive both Medicare Parts A and B coverage, and (C) enroll in a PERS-sponsored health plan. As of June 30, 2022, the inactive RHIA plan participants currently receiving benefits totaled 38,259 active and 12,409 inactive members who meet the requirements to receive RHIA benefits when they retire.

Basis of Accounting

Contributions for employers are recognized on the accrual basis of accounting.

Employer contributions to PERS are calculated based on creditable compensation for active members reported by employers. Employer contributions are accrued when due pursuant to legal requirements. These are amounts normally included in the employer statements cut off as of the fifth of the following month. The schedules of OPEB amounts by Employer does not reflect deferred outflows of resources related to contributions made by employers after the measurement date. Consistent with GASB Statement No. 75, paragraph 59(a), employer proportions are determined as a measure of the proportionate relationship of the employer to all employers consistent with the manner in which contributions to the OPEB plan are determined.

Contributions

Employer contributions for the year ended June 30, 2023 were \$235.

OPEB RHIA Plan Annual Comprehensive Financial Report (ACFR)

All assumptions, methods, and plan provisions used in these calculations are described in the Oregon PERS RHIA Cost-Sharing Multiple-Employer OPEB Plan Schedules of Employer Allocations and OPEB Amounts by Employer report, as of and for the year ended June 30, 2022. That independently audited report was dated February 2, 2023 and can be found at:

<https://www.oregon.gov/pers/Documents/Financials/ACFR/2022-Annual-Comprehensive-Financial-Report.pdf>

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Proportionate Share Allocation Methodology

The basis for the employer's proportion is determined by comparing the employer's actual, legally required contributions made during the fiscal year to the Plan with the total actual contributions made in the fiscal year of all employers. If the employer did not make contributions during the fiscal year, their proportionate share will be set to zero and the employer will be allocated no proportionate share of the OPEB amounts.

Actuarial Methods and Assumptions:

Valuation Date	December 31, 2020
Measurement Date	June 30, 2022
Experience Study	2020, published July 20, 2021
<i>Actuarial Assumptions:</i>	
Actuarial Cost Method	Entry age normal
Inflation Rate	2.40 percent
Long-term Expected Rate of Return	6.90 percent
Discount Rate	6.90 percent
Projected Salary Increases	3.40 percent
Retiree healthcare participation	Healthy retirees: 27.5%; disabled retirees: 15%
Mortality	<p><b>Health retirees and beneficiaries:</b> Pub-2010 Healthy Retiree, sex distinct, generational with Unisex, Social Security Data Scale, with job category adjustments and set-backs as described in the valuation.</p> <p><b>Active members:</b> Pub-2010 Employees, sex distinct, generational with Unisex, Social Security Data Scale, with job category adjustments and set-backs as described in the valuation.</p> <p><b>Disabled retirees:</b> Pub-2010 Disabled Retirees, sex distinct, generational with Unisex, Social Security Data Scale, with job category adjustments and set-backs as described in the valuation.</p>

Actuarial valuations of an ongoing plan involve estimates of the value of projected benefits and assumptions about the probability of events far into the future. Actuarially determined amounts are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future.

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Experience studies are performed as of December 31 of even numbered years. The methods and assumptions shown above are on the 2020 Experience Study, which reviewed experience for the four-year period ended December 31, 2020. There were no differences between the assumptions and plan provisions used for June 30, 2022 measurement date calculations compared to those shown above, except as follows: The H.R. 1865 Further Consolidated Appropriations Act, which was signed into law on December 20, 2019, repealed the Cadillac tax on high-cost health plans. The RHIPA Total OPEB asset as of the June 30, 2022 measurement date shown reflects the repeal of the Cadillac tax.

Discount Rate

The discount rate used to measure the total OPEB liability at June 30, 2022 was 6.90. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the contractually required rates, as actuarially determined. Based on those assumptions, the RHIA plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on OPEB plan investments for the RHIA was applied to all periods of projected benefit payments to determine the total OPEB liability.

Long-Term Expected Rate of Return

For GASB 74 and GASB 75, the long-term expected rate of return assumption is generally not required to be updated between a) the assumption used to develop liabilities at the actuarial valuation date and b) the roll-forward measurement date at which GASB liability are reported unless there is an indication that the assumption used on the actuarial valuation date is no longer supportable as of the GASB measurement date. The long-term expected rate of return used in the December 31, 2020 actuarial valuation for funding purposes was 6.90%. After a public review process that commenced prior to June 30, 2022 and was based on capital market outlook models developed prior to that date, the PERS Board selected a lower long-term expected rate of investment return assumption of 6.90% on July 23, 2021 to be used in the December 31, 2020 and December 31, 2021 actuarial valuations for funding purposes. At the same time, the PERS Board reduced the inflation and payroll growth assumptions to 2.40% and 3.40%, respectively. We understand PERS has chosen to reflect these updated economic assumptions for the calculation of June 30, 2022 measurement date GASB liabilities. As such, the June 30, 2022 total OPEB Liability reflects a long-term expected rate of return of 6.90%, an inflation assumption of 2.40%, and a payroll growth assumption of 3.40%.

For more information on the Plan's portfolio, assumed asset allocation, and the long-term expected rate of return for each major asset class, calculated using both arithmetic and geometric means, see PERS' audited financial statements at:

<https://www.oregon.gov/pers/Documents/Financials/ACFR/2022-Annual-Comprehensive-Financial-Report.pdf>



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*Depletion Date Projection*

GASB 75 generally requires that a blended discount rate be used to measure the Total OPEB Liability (the Actuarial Accrued Liability calculated using the Individual Entry Age Normal Cost Method). The long-term expected return on plan investments may be used to discount liabilities to the extent that the plan's Fiduciary Net Position (fair market value of assets) is projected to cover benefit payments and administrative expenses.

A 20-year high quality (AA/Aa or higher) municipal bond rate must be used for periods where the Fiduciary Net Position is not projected to cover benefit payments and administrative expenses. Determining the discount rate under GASB 75 will often require that the actuary perform complex projections of future benefit payments and pension plan investments. GASB 75 (paragraph 82) does allow for alternative evaluations of projected solvency if such evaluation can reliably be made. GASB does not contemplate a specific method for making an alternative evaluation of sufficiency; it is left to professional judgment.

The following circumstances justify an alternative evaluation of sufficiency for OPEB Plan:

- OPERS has a formal written policy to calculate an Actuarially Determined Contribution (ADC), which is articulated in the actuarial valuation report.
- GASB 75 specifies that the projections regarding future solvency assume that plan assets earn the assumed rate of return and there are no future changes in the plan provisions or actuarial methods and assumptions, which means that the projections would not reflect any adverse future experience which might impact the plan's funded position.
- The ADC is based on a closed, layered amortization period, which means that payment of the full ADC each year will bring the plan to a 100% funded position by the end of the amortization period if future experience follows assumption.

Based on these circumstances, it is our independent actuary's opinion that the detailed depletion date projections outlined in GASB 75 would clearly indicate that the Fiduciary Net Position is always projected to be sufficient to cover benefit payments and administrative expenses. There remains substantial uncertainty regarding the impact of COVID-19 on plan costs, including whether the pandemic will increase or decrease costs in the near and longer term. For example, health care expenditures unrelated to COVID-19 have decreased substantially since stay-at-home orders have been in place on account of physician practices closing for most visits and nonemergency surgeries being postponed. Some services will be postponed until a later date while others may never occur, and the drop in utilization for services unrelated to COVID-19 may offset potential increases in health costs related to COVID-19.

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Therefore, we have deferred making an adjustment to expected plan costs until more information is known. It is possible that the COVID-19 pandemic could have a material impact on the projected costs.

*OPEB Assets, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB*

At June 30, 2023, the District reported an asset of \$54,276 for its proportionate share of the OPEB asset. The OPEB asset was measured at June 30, 2022, and the total OPEB asset used to calculate the net OPEB asset was determined by an actuarial valuation as of that date.

The District's proportion of the net OPEB asset was based on a projection of the District's long-term share of contributions to the OPEB plan relative to the projected contributions of all participating employers, actuarially determined.

At December 31, 2019 the District's proportion was 0.0152746%. For the year ended June 30, 2023, the District recognized OPEB credit of \$10,654. At June 30, 2023, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between projected and actual experience	\$ -	\$ (1,471)
Changes of assumptions	425	(1,809)
Net differences between projected and actual earnings on investments	-	(4,139)
Changes in proportionate share	1,435	(4,749)
Total (prior to post-MD contributions)	1,860	(12,168)
Contributions subsequent to the MD	235	-
Total	\$ 2,095	\$ (12,168)

Differences between expected and actual experience, changes in assumptions, and changes in employer proportion are amortized over the average remaining service lives of all plan participants, including retirees, determined as of the beginning of the respective measurement period. Employers are required to recognize OPEB expense based on the balance of the closed period "layers" attributable to each measurement period. The average remaining service life determined as of the beginning of the June 30, 2022 measurement period is 2.5 years.

Amounts reported as deferred outflows of resources related to OPEB resulting from contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB asset in the year ended June 30, 2023.

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NOTES TO BASIC FINANCIAL STATEMENTS

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Other amounts reported by the District as deferred outflows or inflows of resources related to OPEB will be recognized in OPEB expense in subsequent years as follows:

Employer Subsequent Fiscal Years:	Deferred Outflow/(Inflow) of Resources (prior to post- measurement date contributions)
1st Fiscal Year	\$ (6,980)
2nd Fiscal Year	(2,042)
3rd Fiscal Year	(2,612)
4th Fiscal Year	1,326
5th Fiscal Year	-
Thereafter	-

*Sensitivity of the District's Proportionate Share of the Net OPEB Asset to Changes in the Discount Rate*

The following presents the District's proportionate share of the net OPEB asset calculated using the discount rate of 6.90 percent, as well as what the District's proportionate share of the net OPEB asset would be if it were calculated using a higher discount rate that is 1-percentage-point lower (5.90 percent) or 1-percentage-point higher (7.90 percent) than the current rate. District's proportionate share of the net OPEB (asset) liability:

1% Decrease (5.90%)	Discount Rate (6.90%)	1% Increase (7.90%)
\$ (48,918)	\$ (54,276)	\$ (58,869)

*Changes Subsequent to the Measurement Date*

We are not aware of any changes subsequent to the June 30, 2022 measurement date that meet the requirement requiring a brief description under the GASB standard.

**D. Other Post-Employment Benefits (GASB 75) - District Medical Benefit Plan**

**1. Other Post-Employment Benefit (OPEB) District Medical Benefit Plan (the Plan)**

*General Information about the OPEB Plan*

Name of OPEB Plan

The District Medical Benefit Plan consists of a single-employer retiree benefit plan that provides post-employment health, dental, vision, and life insurance benefits to eligible employees and their dependents.

**SANDY RURAL FIRE PROTECTION DISTRICT**  
**Sandy, Oregon**

**NOTES TO BASIC FINANCIAL STATEMENTS**

June 30, 2023

Description of Benefit Terms

*Plan Benefits – Implicit Medical Benefit*

Plan benefits are established by the legislature pursuant to Oregon Revised Statute (ORS) Chapter 243. ORS stipulated that for the purpose of establishing health care premiums, the rate must be based on all plan members, including both active employees and retirees.

The difference between retiree claims costs, which because of the effect of age is generally higher in comparison to all plan members, and the amount of retiree healthcare premiums represents the District's implicit employer contributions. The calculated OPEB liability is derived using the OPEB benefits provided under the terms of the substantive plan in effect at the time of each valuation and on the pattern of sharing of costs between the employer and plan members at that point.

Actuarial valuations for OPEB plans involve estimates of the value of reported amounts and assumptions about the probability of events far into the future, and actuarially determined amounts are subject to continual revision as results are compared to past expectations and new estimates are made about the future. Actuarial calculations of the OPEB plan reflect a long-term perspective.

*Medical Benefit Membership and Eligibility*

Benefits and eligibility for members are established through collective bargaining agreements. All classes of employees are eligible to continue coverage upon retirement. Qualified spouses, domestic partners, and children may qualify for coverage.

*Medical Benefit Duration and Amount*

Coverage for retirees and eligible dependents continues until Medicare eligibility for each individual (or until dependent children become ineligible).

*Participant Statistics*

As of June 30, 2023, there were 16 active members and zero retired participants in the Medical Benefit plan. The average age of participants is 45.8.

The District did not establish an irrevocable trust (or equivalent arrangement) to account for this plan.

Funding Policy

The benefits from this program are paid by the District on a self-pay basis and the required contribution is based on projected pay-as-you-go financing requirements. There is no obligation on the part of the District to fund these benefits in advance.

**SANDY RURAL FIRE PROTECTION DISTRICT**  
**Sandy, Oregon**

NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2023

Actuarial Methods and Assumptions:

The District engaged an actuary to perform an evaluation as of June 30, 2023 using age entry normal, level percent of salary Actuarial Cost Method. The Single Employer Pension Plan liability was determined using the following actuarial assumptions, applied to all periods including the measurement:

Valuation Date	July 1, 2021
Measurement Dates/Fiscal Year Ends	June 30, 2020 through June 30, 2022
<i>Actuarial Assumptions:</i>	
Actuarial Cost Method	Entry age normal
Interest Discount	3.54 percent discount rate assumption
General Inflation	2.40 percent per year
Salary Scale	3.40 percent per year

Election and lapse rates: 30% of eligible employees – 60% of male members and 35% of female members will elect spouse coverage; 5% annual lapse rate. Expected healthcare costs were developed using a composite of the premiums due for retired members electing coverage as of July 1, 2021. Milliman's Health Cost Guidelines were used to allocate costs by age and gender. Retirees' costs include a load for expected health status of retirees relative to active employees and spouses. For the period July 1, 2021 through June 30, 2023, current medical premiums due for retirees and their spouses were modeled using an average monthly premium of \$834 per retiree per month, and \$919 per spouse per month. Dental and vision premiums were modeled using average monthly premiums of \$55 per retiree and \$55 per spouse. Mortality rates were based on the RP-2014 Employee and Healthy Annuitant Table for males and females, as appropriate. Turnover rates were based on percentages developed for the valuation of benefits under Oregon PERS and vary by years of service. Disability rates were based on percentages developed for the valuation of benefits under Oregon PERS and vary by employee age. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

At June 30, 2023, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ -	\$ (102,110)
Changes in assumptions	32,031	(13,652)
Benefit payments	659	-
Total	<u>\$ 32,690</u>	<u>\$ (115,762)</u>

**SANDY RURAL FIRE PROTECTION DISTRICT**  
**Sandy, Oregon**

NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2023

Amounts reported as deferred outflows of resources related to OPEB resulting from contributions subsequent to the measurement date will be recognized as a reduction of the OPEB liability in the year ended June 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in subsequent years as follows:

Employer Subsequent Fiscal Years:	Deferred Outflow/(Inflow) of Resources (prior to post-measurement date contributions)
1st Fiscal Year	\$ (9,647)
2nd Fiscal Year	(9,647)
3rd Fiscal Year	(9,647)
4th Fiscal Year	(8,985)
5th Fiscal Year	(8,563)
Thereafter	(37,242)

*Changes in Medical Benefit OPEB Liability*

Total OPEB Liability at June 30, 2022	\$ 76,772
Changes for the year:	
Service cost	11,892
Interest	1,913
Economic/demographic gains or losses	-
Change in assumptions	(10,594)
Benefit payments	(176)
Net changes	3,035
Total OPEB Liability at June 30, 2023	\$ 79,807

*Sensitivity of the Net OPEB Liability to Changes in Discount and Trend Rates*

The following presents the net OPEB liability, calculated using the discount rate of 2.16%, as well as what the liability would be if it was calculated using a discount rate 1-percentage-point lower or 1-percentage-point higher than the current rate:

June 30 Disclosure	1% Decrease (2.54%)	Current Discount Rate (3.54%)	1% Increase (4.54%)
Total OPEB Liability	\$ 87,621	\$ 79,807	\$ 72,653

**SANDY RURAL FIRE PROTECTION DISTRICT**  
**Sandy, Oregon**

NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2023

The following presents the net OPEB liability, calculated using the trend rate, as well as what the liability would be if it was calculated using a discount rate 1-percentage-point lower or 1-percentage-point higher than the current rate:

<u>June 30 Disclosure</u>	<u>1% Decrease</u>	<u>Current Trend Rate</u>	<u>1% Increase</u>
Total OPEB Liability	\$ 68,352	\$ 79,807	\$ 93,585

**E. Tax Deferred Annuity Contracts**

The District provides tax-deferred annuity contracts, established under Internal Revenue Code Section 457. Participation in the program is voluntary and there is no vesting. Contributions are made from salary deductions from participating employees within the limits specified in the code. The District does not make any contributions to these plans and there were no forfeitures.

**F. Deferred Compensation Plan**

The District offers a Length of Service Award Program (LOSAP) to volunteers as a reward for service to the community. The plan provides tax-deferred income benefits under Internal Revenue Code Section 457 to volunteers through discretionary contributions made by the District. The District is not contingently liable to make contributions based on volunteer service. The District contributed \$18,184 during the year ended June 30, 2023, net of \$0 in forfeitures. The vesting in the plan is as follows:

<u>Years of Vesting</u>	<u>Vested Interest</u>
5 years, but less than 6	50%
6 years, but less than 7	60%
7 years, but less than 8	70%
8 years, but less than 9	80%
9 years, but less than 10	90%
10 years or more	100%

**G. Concentrations**

**1. Collective Bargaining Agreement**

At June 30, 2023, the District had approximately 17 employees who were accounted for under the governmental activities of the District. Of this total, 71% are covered under a collective bargaining agreement. The existing agreement expired on June 30, 2023.

**SANDY RURAL FIRE PROTECTION DISTRICT**  
**Sandy, Oregon**

NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2023

**H. New Pronouncements**

For the fiscal year ended June 30, 2023, the District implemented the following new accounting standards:

GASB Statement No. 94, *Public-Private and Public-Public Partnerships and Availability of Arrangements* - This Statement is to improve financial reporting by addressing issues related to public-private and public-public partnership arrangements (PPPs).

GASB Statement No. 96, *Subscription-Based Information Technology Arrangements* - This statement provides guidance on the accounting and financial reporting for subscription-based information technology arrangements (SBITAs) for government end users.

GASB Statement No. 99, *Omnibus 2022*. This statement was issued April 2022 and enhances comparability in accounting and financial reporting to improve the consistency of authoritative literature by addressing practice issues that have been identified during implementation and application of certain GASB Statements. This Statement addresses a variety of topics including issues related to lease implementation, public-private and public-public partnerships and availability payment arrangements, and subscription-based information technology arrangements.

GASB Statement No. 101, *Compensated Absences*. This statement was issued to better meet the information needs of financial statement users by updating the recognition and measurement guidance for compensated absences. That objective is achieved by aligning the recognition and measurement guidance under a unified model and by amending certain previously required disclosures.

The District will implement applicable new GASB pronouncements no later than the required fiscal year. Management has not determined the effect on the financial statements for implementing any of the following pronouncements:

GASB Statement No. 99, *Omnibus 2022*. This statement was issued April 2022 and enhances comparability in accounting and financial reporting to improve the consistency of authoritative literature by addressing practice issues that have been identified during implementation and application of certain GASB Statements. This Statement addresses a variety of topics including issues related to financial guarantees and classification of derivatives.

GASB Statement No. 100, *Accounting Changes and Error Corrections*. This statement was issued to enhance accounting and financial reporting requirements for accounting changes and error corrections to provide more understandable, reliable, relevant, consistent, and comparable information for making decisions or assessing accountability.



**SANDY RURAL FIRE PROTECTION DISTRICT**  
**Sandy, Oregon**

NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2023

**I. Subsequent Events**

**1. Intergovernmental Service Contract**

As of July 1, 2023, the District signed an intergovernmental service contract with Clackamas Fire District. Sandy Rural Fire Protection District will still be running as a District; however, all employees and operations will now be under Clackamas Fire District.

Management has evaluated subsequent events through October 25, 2023, which was the date that the financial statements were available to be issued.

## **REQUIRED SUPPLEMENTARY INFORMATION**

**SANDY RURAL FIRE PROTECTION DISTRICT**  
**Sandy, Oregon**

SCHEDULES OF THE PROPORTIONATE SHARE OF THE  
NET PENSION LIABILITY AND CONTRIBUTIONS

**OREGON PERS SYSTEM**

**Schedule of the Proportionate Share of the Net Pension Liability**

Year Ended June 30,	(a) Employer's proportion of the net pension liability (NPL)	(b) Employer's proportionate share net pension liability (NPL)	(c) Employer's covered payroll	(b/c) NPL as a % of covered payroll	Plan fiduciary net position as a % of the total pension liability
2015	0.0164357%	\$ (372,550)	\$ 1,269,448	-29.35%	103.59%
2016	0.0120843%	\$ 693,818	\$ 986,626	70.32%	91.88%
2017	0.0113307%	\$ 1,696,490	\$ 980,250	173.07%	80.53%
2018	0.0123154%	\$ 1,660,114	\$ 1,110,092	149.55%	83.12%
2019	0.0122413%	\$ 1,854,402	\$ 1,151,244	161.08%	82.07%
2020	0.0135696%	\$ 2,347,214	\$ 1,210,173	193.96%	80.20%
2021	0.0156821%	\$ 3,422,374	\$ 1,478,751	231.44%	75.79%
2022	0.0190579%	\$ 2,280,562	\$ 1,797,562	126.87%	87.60%
2023	0.0187628%	\$ 2,872,961	\$ 1,787,203	160.75%	84.50%

**Schedule of Contributions**

	Contractually required contribution	Contributions in relation to the contractually required contribution	Contribution deficiency (excess)	Employer's covered payroll	Contributions as a % of covered payroll
2015	\$ 172,425	\$ (172,425)	\$ -	\$ 986,626	17.48%
2016	\$ 150,594	\$ (150,594)	\$ -	\$ 968,984	15.54%
2017	\$ 151,738	\$ (151,738)	\$ -	\$ 861,292	17.62%
2018	\$ 229,420	\$ (229,420)	\$ -	\$ 1,149,483	19.96%
2019	\$ 320,505	\$ (320,505)	\$ -	\$ 1,447,203	22.15%
2020	\$ 357,300	\$ (357,300)	\$ -	\$ 1,784,715	20.02%
2021	\$ 362,692	\$ (362,692)	\$ -	\$ 1,811,648	20.02%
2022	\$ 437,591	\$ (437,591)	\$ -	\$ 1,855,650	23.58%
2023	\$ 454,495	\$ (454,495)	\$ -	\$ 1,917,679	23.70%

**SANDY RURAL FIRE PROTECTION DISTRICT**  
**Sandy, Oregon**

SCHEDULES OF THE PROPORTIONATE SHARE OF THE  
NET OTHER POST EMPLOYMENT BENEFIT (OPEB) RHIA AND CONTRIBUTIONS

**OREGON PERS SYSTEM RHIA**

**Schedule of the Proportionate Share of the Net OPEB RHIA**

Year Ended June 30,	(a) Employer's proportion of the net OPEB RHIA liability (asset)	(b) Employer's proportionate share net OPEB RHIA liability (asset)	(c) Employer's covered payroll	(b/c) NPL as a % of covered payroll	Plan fiduciary net position as a % of the total OPEB RHIA liability (asset)
2019	0.0126138%	\$ (14,080)	\$ 1,151,244	-1.22%	123.99%
2020	0.0137020%	\$ (26,477)	\$ 1,210,173	-2.19%	144.40%
2021	0.0068117%	\$ (13,880)	\$ 1,475,751	-0.94%	150.07%
2022	0.0162168%	\$ (55,688)	\$ 1,797,562	-3.10%	183.90%
2023	0.0152746%	\$ (54,276)	\$ 1,787,203	-3.04%	194.60%

**Schedule of Contributions**

	Contractually required contribution	Contributions in relation to the contractually required contribution	Contribution deficiency (excess)	Employer's covered payroll	Contributions as a % of covered payroll
2019	\$ 7,236	\$ (7,236)	\$ -	\$ 1,447,203	0.50%
2020	\$ 486	\$ (486)	\$ -	\$ 1,784,715	0.50%
2021	\$ 434	\$ (434)	\$ -	\$ 1,811,648	0.02%
2022	\$ 376	\$ (376)	\$ -	\$ 1,855,650	0.02%
2023	\$ 235	\$ (235)	\$ -	\$ 1,917,679	0.02%

**SANDY RURAL FIRE PROTECTION DISTRICT**  
**Sandy, Oregon**

SCHEDULES OF CHANGES IN OTHER POST EMPLOYMENT BENEFITS (OPEB)  
LIABILITY AND RELATED RATIOS - MEDICAL BENEFIT

**MEDICAL BENEFIT PLAN**

**Schedule of Changes and Related Ratios**

Year Ended June 30,	(a) Total Beginning Medical Benefit	(b) Service Cost	(c) Interest	(d) Effect of Economic and Demographic Gains or Losses	(e) Change in Assumptions
2019	\$ 128,044	\$ 5,795	\$ 4,605	\$ -	\$ (2,973)
2020	\$ 124,988	\$ 5,780	\$ 5,016	\$ (37,926)	\$ 36,855
2021	\$ 132,402	\$ 10,660	\$ 4,987	\$ -	\$ 8,883
2022	\$ 155,795	\$ 12,772	\$ 3,691	\$ (94,626)	\$ 2,236
2023	\$ 76,772	\$ 11,892	\$ 1,913	\$ -	\$ (10,594)

Year Ended June 30,	(f) Benefit Payments	(g) Total Ending Medical Benefit	(h) Employer's covered payroll	(i) Medical Benefit as a % of covered payroll
2019	\$ (10,483)	\$ 124,988	\$ 1,447,203	8.64%
2020	\$ (2,311)	\$ 132,402	\$ 1,784,715	7.42%
2021	\$ (1,137)	\$ 155,795	\$ 1,811,648	8.60%
2022	\$ (3,096)	\$ 76,772	\$ 1,855,650	4.14%
2023	\$ (176)	\$ 79,807	\$ 1,917,679	4.16%

**SANDY RURAL FIRE PROTECTION DISTRICT**  
**Sandy, Oregon**

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE -  
BUDGET AND ACTUAL

GENERAL FUND

For the Year Ended June 30, 2023

	Original Budget	Final Budget	Variance with Final Budget Over (Under)	Budget Basis	Actual Adjustments	GAAP Basis
<b>REVENUES</b>						
Property taxes	\$ 4,353,954	\$ 4,353,954	\$ 288,937	\$ 4,642,891	\$ (13,164)	\$ 4,629,727
Charges for services	20,546	20,546	(15,835)	4,711	-	4,711
Investment earnings	5,000	5,000	8,793	13,793	-	13,793
Conflagration income	-	-	9,939	9,939	-	9,939
Grants and contributions	3,000	38,000	33,888	71,888	-	71,888
Miscellaneous	5,000	5,000	57,029	62,029	-	62,029
Total revenues	<u>4,387,500</u>	<u>4,422,500</u>	<u>382,751</u>	<u>4,805,251</u>	<u>(13,164)</u>	<u>4,792,087</u>
<b>EXPENDITURES</b>						
Current						
Personnel services	3,241,387	3,631,387	(112,938)	3,518,449	-	3,518,449
Materials and services	1,783,489	1,794,256	(311,861)	1,482,395	-	1,482,395
Capital outlay	-	436,317	(430,138)	6,179	-	6,179
Contingency	170,000	55,000	(55,000)	-	-	-
Total expenditures	<u>5,194,876</u>	<u>5,916,960</u>	<u>(909,937)</u>	<u>5,007,023</u>	<u>-</u>	<u>5,007,023</u>
Excess (deficiency) of revenues over (under) expenditures	(807,376)	(1,494,460)	1,292,688	(201,772)	(13,164)	(214,936)
<b>OTHER FINANCING SOURCES (USES)</b>						
Transfers in	-	-	(462,464)	462,464	-	462,464
Transfers out	<u>(27,624)</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Net change in fund balance	(835,000)	(1,494,460)	830,224	260,692	(13,164)	247,528
Fund balance - beginning	<u>2,600,000</u>	<u>2,600,000</u>	<u>134,455</u>	<u>2,734,455</u>	<u>223,841</u>	<u>2,958,296</u>
Fund balance - ending	<u>\$ 1,765,000</u>	<u>\$ 1,105,540</u>	<u>\$ 964,679</u>	<u>\$ 2,995,147</u>	<u>\$ 210,677</u>	<u>\$ 3,205,824</u>

**OTHER SUPPLEMENTARY INFORMATION**

**INDIVIDUAL FUND SCHEDULES**

**SANDY RURAL FIRE PROTECTION DISTRICT**  
**Sandy, Oregon**

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE -  
BUDGET AND ACTUAL

MCCULLOCH MEMORIAL FUND

For the Year Ended June 30, 2023

	Original and Final Budget	Variance with Final Budget Over (Under)	Actual		
			Budget Basis	Adjustments	GAAP Basis
<b>REVENUES</b>					
Donations	\$ 500	\$ (500)	\$ -	\$ -	\$ -
<b>EXPENDITURES</b>					
Current					
Material and services	10,317	(10,317)	-	-	-
Excess (deficiency) of revenues over (under) expenditures	(9,817)	9,817	-	-	-
<b>OTHER FINANCING SOURCES (USES)</b>					
Transfers out*	-	9,817	(9,817)	-	(9,817)
Net change in fund balance	(9,817)	19,634	(9,817)	-	(9,817)
Fund balance - beginning	9,817	-	9,817	-	9,817
Fund balance - ending	\$ -	\$ 19,634	\$ -	\$ -	\$ -

\*The District closed out this fund with a residual equity transfer which is in compliance with Oregon Budget Law.



**SANDY RURAL FIRE PROTECTION DISTRICT**  
**Sandy, Oregon**

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE -  
BUDGET AND ACTUAL

LOSAP RESERVE FUND

For the Year Ended June 30, 2023

	Original Budget	Final Budget	Variance with Final Budget Over (Under)	Budget Basis	Actual Adjustments	GAAP Basis
<b>REVENUES</b>	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
<b>EXPENDITURES</b>						
Current						
Personnel Services	37,000	-	-	-	-	-
Materials and services	450	-	-	-	-	-
Total Expenditures	37,450	-	-	-	-	-
Excess (deficiency) of revenues over (under) expenditures	(37,450)	-	-	-	-	-
<b>OTHER FINANCING SOURCES (USES)</b>						
Transfers in	5,000	-	-	-	-	-
Transfers out*	-	-	55,197	(55,197)	-	(55,197)
Total other financing sources (uses)	5,000	-	55,197	(55,197)	-	(55,197)
Net change in fund balance	(32,450)	-	55,197	(55,197)	-	(55,197)
Fund balance - beginning	55,197	-	55,197	55,197	-	55,197
Fund balance - ending	\$ 22,747	\$ -	\$ 110,394	\$ -	\$ -	\$ -

\*The District closed out this fund with a residual equity transfer which is in compliance with Oregon Budget Law.

**SANDY RURAL FIRE PROTECTION DISTRICT**  
**Sandy, Oregon**

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE -  
BUDGET AND ACTUAL

APPARATUS AND EQUIPMENT RESERVE FUND

For the Year Ended June 30, 2023

	Original and Final Budget	Variance with Final Budget Over (Under)	Actual		
			Budget Basis	Adjustments	GAAP Basis
<b>REVENUES</b>					
Charges for services	\$ 1,000	\$ (1,000)	\$ -	\$ -	\$ -
Investment earnings	<u>100</u>	<u>(100)</u>	<u>-</u>	<u>-</u>	<u>-</u>
Total revenues	<u>1,100</u>	<u>(1,100)</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>EXPENDITURES</b>					
Capital outlay	<u>130,326</u>	<u>(130,326)</u>	<u>-</u>	<u>-</u>	<u>-</u>
Excess (deficiency) of revenues over (under) expenditures	(129,226)	129,226	-	-	-
<b>OTHER FINANCING SOURCES (USES)</b>					
Sale of assets	10,000	(10,000)	-	-	-
Transfers in	27,624	(27,624)	-	-	-
Transfers out*	<u>-</u>	<u>91,603</u>	<u>(91,603)</u>	<u>-</u>	<u>(91,603)</u>
Total other financing sources (uses)	<u>37,624</u>	<u>(129,227)</u>	<u>(91,603)</u>	<u>-</u>	<u>(91,603)</u>
Net change in fund balance	(91,602)	(1)	(91,603)	-	(91,603)
Fund balance - beginning	<u>91,602</u>	<u>1</u>	<u>91,603</u>	<u>-</u>	<u>91,603</u>
Fund balance - ending	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

\*The District closed out this fund with a residual equity transfer which is in compliance with Oregon Budget Law.

**SANDY RURAL FIRE PROTECTION DISTRICT**  
**Sandy, Oregon**

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE -  
BUDGET AND ACTUAL

LAND AND FACILITIES RESERVE FUND

For the Year Ended June 30, 2023

	Original and Final Budget	Variance with Final Budget Over (Under)	Actual		
			Budget Basis	Adjustments	GAAP Basis
<b>REVENUES</b>					
Investment and other revenues	\$ 150	\$ (149)	\$ 1	\$ -	1
<b>EXPENDITURES</b>					
Capital outlay	<u>305,991</u>	<u>(305,991)</u>	<u>-</u>	<u>-</u>	<u>-</u>
Excess (deficiency) of revenues over (under) expenditures	(305,841)	305,842	1	-	1
<b>OTHER FINANCING SOURCES (USES)</b>					
Transfers out*	<u>-</u>	<u>305,847</u>	<u>(305,847)</u>	<u>-</u>	<u>(305,847)</u>
Net change in fund balance	(305,841)	(5)	(305,846)	-	(305,846)
Fund balance - beginning	<u>305,841</u>	<u>5</u>	<u>305,846</u>	<u>-</u>	<u>305,846</u>
Fund balance - ending	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

\*The District closed out this fund with a residual equity transfer which is in compliance with Oregon Budget Law.

**SANDY RURAL FIRE PROTECTION DISTRICT**  
**Sandy, Oregon**

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE -  
BUDGET AND ACTUAL

PERSONNEL SERVICES RESERVE FUND

For the Year Ended June 30, 2023

	Original and Final Budget	Variance with Final Budget Over (Under)	Actual		
			Budget Basis	Adjustments	GAAP Basis
<b>REVENUES</b>					
Investment earnings	\$ 3,000	\$ (3,000)	\$ -	\$ -	\$ -
<b>EXPENDITURES</b>	-	-	-	-	-
Excess (deficiency) of revenues over (under) expenditures	3,000	(3,000)	-	-	-
Fund balance - beginning	200,000	3,534	203,534	(203,534)	-
Fund balance - ending	<u>\$ 203,000</u>	<u>\$ 534</u>	<u>\$ 203,534</u>	<u>\$ (203,534)</u>	<u>\$ -</u>

\*For reporting purposes, this fund does not meet the requirements to be reported as a Special Revenue Fund and is therefore combined with the General Fund.

**AUDIT COMMENTS AND DISCLOSURES REQUIRED BY  
STATE REGULATIONS**



## INDEPENDENT AUDITOR'S REPORT REQUIRED BY OREGON STATE REGULATIONS

Board of Directors  
Sandy Rural Fire Protection District  
Sandy, Oregon 97055

We have audited the basic financial statements of Sandy Rural Fire Protection District as of and for the year ended June 30, 2023 and have issued our report thereon dated October 25, 2023. We conducted our audit in accordance with auditing standards generally accepted in the United States of America.

### Compliance

As part of obtaining reasonable assurance about whether Sandy Rural Fire Protection District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grants, including the provisions of Oregon Revised Statutes, as specified in Oregon Administrative Rules 162-010-0000 through 162-010-0320 of the Minimum Standards for Audits of Oregon Municipal Corporations, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion.

We performed procedures to the extent we considered necessary to address the required comments and disclosures, which included, but were not limited to, the following:

**Deposit of public funds with financial institutions (ORS Chapter 295)**

**Budgets legally required (ORS Chapter 294)**

**Insurance and fidelity bonds in force or required by law**

**Programs funded from outside sources**

**Authorized investment of surplus funds (ORS Chapter 294)**

**Public contracts and purchasing (ORS Chapters 279A, 279B, 279C)**

In connection with our testing, nothing came to our attention that caused us to believe the District was not in substantial compliance with certain provisions of laws, contracts, and grants, including the provisions of Oregon Revised Statutes, as specified in Oregon Administrative Rules 162-010-0000 through 162-010-0320 of the Minimum Standards for Audits of Oregon Municipal Corporations.

## **OAR 162-010-0230 Internal Control**

In planning and performing our audit, we considered Sandy Rural Fire Protection District's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Sandy Rural Fire Protection District's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of Sandy Rural Fire Protection District's internal control over financial reporting. However, we noted certain matters that we have reported to management of the District in a separate letter dated October 25, 2023.

This report is intended solely for the information and use of the board of directors and management of Sandy Rural Fire Protection District and the Oregon Secretary of State, and is not intended to be, and should not be used by anyone other than these parties.

A handwritten signature in blue ink that reads "Accuity, LLC". The signature is stylized and cursive.

Accuity, LLC  
Albany, Oregon  
October 25, 2023